

Message Text

PAGE 01 NATO 04065 01 OF 02 012053Z

64

ACTION EUR-12

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CINCLANT

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USCINCEUR

USLOSACLANT

USNMR SHAPE

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 4065

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: EWG MEETING JULY 31, 1975: AGENDA ITEM II - ALLIANCE
DEFENSE PROBLEMS FOR THE 1970S

REF: A. USNATO 3120

B. USNATO 3261

C. USNATO 3542

D. USNATO 3936

E. STATE 178659

SUMMARY: AT EWG MEETING JULY 31, 1975, US REP (DR. LEGERE)
FLESHED OUT US PROPOSAL FOR COMPREHENSIVE SPRING DEFENSE REVIEW
(PARA 3, REF D). FRG REP (BG SCHUNEMANN), UK REP (LEGGE)
AND BELGIAN REP (COL TAYMANS) DELIEVERED INSTRUCTED STATEMENTS
ALONG PREVIOUS LINES (REF B) AND SHAPE REP (BG SCHWEITZER)
PROPOSED THAT NEW PROCEDURE TO REPLACE AD-70 REPORT BE DEVELOPED
AROUND PROJECT IN PROGRESS, LIKE FLEXIBILITY STUDY. HOWEVER,
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PAGE 02 NATO 04065 01 OF 02 012053Z

FRG, UK, BELGIAN, AND SHAPE REPS DID NOT ARGUE AGAINST US
PROPOSAL, AND NETHERLANDS REP (CARSTEN) AND NORWEGIAN REP
(LEINE) SUPPORTED PROPOSAL ON PERSONAL BASIS. PRIOR TO MEETING,
ASYG HUMPHREYS ALSO EXPRESSED SUPPORT FOR US PROPOSAL. US

PROPOSAL IS FULLY LAUNCHED AND ALLIED CAPITALS ARE NOW
FACED SQUARELY WITH NEED TO ADDRESS IT. OUR NEXT TASK IS TO
WORK CLOSELY WITH IS TO SUSTAIN MOMENTUM AND FURTHER REFINED
PLANNING PROCESS.
END SUMMARY.

1. EWG CHAIRMAN (PANSA) OPENED MEETING BY REFERRING TO PARA 5
OF 1976 AD-70 SPRING REPORT (DPC/D(75)9) WHICH STATED THAT
SUPPORTING PROGRAMS WERE ONLY SPECIFIC ASPECT OF AD-70 NOT
COVERED BY MACHINERY OTHER THAN AD-70 REPORT ITSELF, AND THAT
UNTIL SOME NEW MACHINERY COULD BE ESTABLISHED, EWG SHOULD CONTINUE
ITS ANNUAL REVIEW OF SUPPORTING COOPERATIVE PROGRAMS. PANSA
STATED PURPOSE OF MEETING WAS TO SEEK VIEWS FROM CAPITALS ON SCOPE
AND NATURE OF SPRING REVIEW, IF ANY, IN PREPARATION FOR
DPC MINISTERIAL MEETING IN MAY 1976. HIS PRINCIPAL CONCERN
WAS THAT ANY REVIEW BE WORTHWHILE, NOT DUPLICATE WORK OF OTHER
COMMITTEES (CNAD, INFRASTRUCTURE COMMITTEE, ETC), AND STIMULATE
ACTION AND PROGRAMS. THIS DID NOT MEAN EWG SHOULD NOT EXERCISE
COORDINATING ROLE. PANSA SAID GROUP SHOULD BE CLEAR ABOUT
EXPECTED RESULTS BEFORE EMBARKING UPON NEW EXERCISE. PANSA
REMINDED EWG THAT MOST STAFFS CONCERNED WITH REPORTS LIKE THE
PRECEDING AD-70 SPRING REPORTS WOULD BE FULLY EMPLOYED IN THE
MONTHS OF FEBRUARY THROUGH APRIL IN PROCESSING NEW FORCE GOALS.

2. US REP AGREED WITH PANSA THAT ANY NEW EXERCISE MUST
STIMULATE ACTIONS AND PROGRAMS, BUT SUGGESTED THAT GROUP
COULD NOT BE ENTIRELY SURE ABOUT RESULTS SOUGHT BEFORE
ADDRESSING PROBLEM. US REP EXPLAINED THAT US APPROACH TO
PROBLEM STEMMED FROM PERCEPTION THAT, AS RESULT OF PROGRESS
AND MOVEMENT WITHIN ALLIANCE IN RECENT YEARS, ESPECIALLY
IN 1975 MINISTERIAL GUIDANCE, NEW AND DIFFERENT SET OF
PRIORITIES AND WAY OF LOOKING AT ALLIANCE DEFENSE TASKS HAD
EVOLVED. FALL REVIEW PROCEDURES STRESSED QUANTITATIVE ASPECTS OF
PLANNING FORMULATION AND REVIEW. HOWEVER, MINISTERIAL GUIDANCE AND
LONG RANGE DEFENSE CONCEPT EXPLICITLY RECOGNIZED THAT ALLIANCE
COULD NOT EXPECT INDIVIDUAL MEMBER NATIONS TO COME FORWARD WITH
LARGE INCREASES IN RESOURCES FOR DEFENSE. THIS MEANT THAT IM-
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PAGE 03 NATO 04065 01 OF 02 012053Z

PROVEMENTS MUST BE ACHIEVED THROUGH ELIMINATION OF WASTEFUL
PRACTICES AND THROUGH INCREASED IMPLEMENTATION OF INTERNATIONAL
COOPERATIVE PROGRAMS. THESE INTERNATIONAL COOPERATIVE PROGRAMS
WERE BEING HANDLED ON AN AD HOC BASIS BY VARIOUS NATO COMMITTEES;
THEY DID NOT RECEIVE THE COMPREHENSIVE REVIEW THAT QUANTITATIVE
PROGRAMS DO IN FALL REVIEW. US REP THEN DREW ON PARA 3, REF D
TO FLESH OUT US PROPOSAL FOR COMPREHENSIVE SPRING DEFENSE REVIEW.
TO ENSURE ACCURATE REPORTING OF US PROPOSAL TO CAPITALS, US REP
CIRCULATED TALKINGPOINTS AT CONCLUSION OF HIS REMARKS.

3. FRG REP DID NOT ADDRESS US REP'S REMARKS. HE STATED THAT
BONN HAD GIVEN CONSIDERABLE THOUGHT TO PROBLEM OF SOLVING
DIFFICULTIES FACED BY REPORTING SYSTEM UNDER AD-70. PRODUCING

PAPERS DID NOT STIMULATE MINISTERIAL ACTION. SOMETHING SHORT AND COMPREHENSIVE WAS NEEDED. TO AVOID DUPLICATION, THINGS PRODUCED IN OTHER PAPERS SHOULD BE LEFT OUT, BUT EWG SHOULD BE ABLE TO MONITOR PROGRESS ACHIEVED IN TOHER FORA. IN BONN'S VIEW, REPORT EVERY SIX MONTHS WAS NOT NECESSARY; ONE-YEAR REPORT, IN FALL, WAS CORRECT WAY TO HANDLE PROBLEM. REPORT SHOULD CONCENTRATE ON SUPPORTING "PROBLEMS," AND, FROM TIME TO TIME, OUTLINE PROGRESS ON ITEMS INTRODUCED IN OTHER NATO MACHINERY, SUCH AS PROGRESS IN FORCE GOALS, STANDARDIZATION, RATIONALIZATION, ETC.

4. SHAPE REP STATED THAT SHAPE WAS VERY AWARE OF UNHAPPINESS SURROUNDING AD-70 REPORTS, AND SHARED BOTH GENERAL VIEW THAT AD-70 WAS LOSING STEAM AND GENERAL DESIRE TO TRANSFORM SPRING REPORT INTO SOMETHING ELSE. AS MUCH AS POSSIBLE, THIS NEW REVIEW SHOULD BE JOINED TO THE PROCEDURES FOR FORCE CAPABILITIES. FROM THIS POINT OF VIEW, BONN'S IDEAS LOOKED INTERESTING. NEW PROCEDURE COULD BE DEVELOPED AROUND SOMETHING ON-GOING, LIKE FLEXIBILITY STUDY, WHICH WAS FAMILIAR BUT NOT SHOPWORN. FOCUS SHOULD BE ON PROBLEMS REMAINING FROM AD-70 EXERCISES AND ON SPECIFIC WAYS TO MAKE PROGRESS.

5 UK REP OPENING REMARK WAS THAT UK WOULD WANT TO GIVE US PROPOSAL CAREFUL STUDY. HE THEN STATED THAT HIS INSTRUCTIONS WERE TO REITERATE LONDON'S PREVIOUSLY ANNOUNCED POSITION (PARA 1, REF B). AT MAY MINISTERIAL MOD MASON HAD REMARKED THAT 1975 AD-70 SPRING REPORT HAD FAILED TO ACHIEVE OBJECTIVES AND IT WAS TIME TO LOOK AND SEE WHETHER ANNUAL CONFIDENTIAL

PAGE 04 NATO 04065 01 OF 02 012053Z

REPORT WAS NECESSARY. HE HAD EXPRESSED DOUBT ABOUT SETTING

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PAGE 01 NATO 04065 02 OF 02 012103Z

64

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 4065

UP ELABORATE NEW MACHINERY. UK REP STATED THAT THERE SHOULD BE NO DUPLICATION OF EFFORT, AND THAT WHATEVER WAS PUT TO MINISTERS SHOULD REQUIRE ACTION AND PRODUCE RESULTS. LIKE BONN, LONDON FELT IT WAS DIFFICULT TO DECIDE NOW WHAT MAY 76 REPORT SHOULD COMPRISE. NATO SHOULD TAKE STOCK FOLLOWING FALL REPORTS AND SEE WHAT WAS LEFT TO BRING TO MINISTERS' ATTENTION. IN SUM, HIS INSTRUCTIONS WERE THAT AD-70 EXERCISE SHOULD BE SCRAPPED, TO BE REPLACED WITH SOMETHING WHICH WOULD BE DECIDED AT LATER STAGE. THEN, ON UNINSTRUCTED BASIS, UK REP COMMENTED THAT DR. LEGERE'S REMARKS HAD CHANGED PICTURE SOMEWHAT. LONDON HAD HAD RESERVATIONS ABOUT US PROPOSAL AS PRESENTED PREVIOUSLY (PARA 2, REF B); HOWEVER, US REP HAD PUT MORE FLESH ON THE EARLIER BARE BONE PROPOSAL. U REP WOULD LIKE TO SEE YET MORE FLESH, FOR IT WAS IMPORTANT TO GUARD AGAINST CREATING MACHINERY MERELY TO PRODUCE LONG REPORTS. HOWEVER, UK CONSIDERED IT WAS SECOND TO NONE IN SUPPORTING RATIONALIZATION, SPECIALIZATION, AND STANDARDIZATION "TWO-WAY STREET." HE FELT LONDON WOULD SUPPORT US APPROACH IF MACHINERY CONFIDENTIAL

PAGE 02 NATO 04065 02 OF 02 012103Z

COULD PRODUCE RESULTS AND NOT JUST MORE REPORTS.

6. NETHERLANDS REP STATED HE PERSONALLY FOUND NO DIFFICULTIES IN US PROPOSAL. US REP'S FURTHER EXPLICATION HAD BEEN USEFUL, AND HE FELT PROPOSAL WOULD FIND GOOD SUPPORT IN THE HAGUE. THE HAGUE CONSIDERED SUPPORTING PROGRAMS OF CRUCIAL INTEREST, BUT HAD NO PROPOSALS TO ADVANCE. NETHERLANDS REP ACKNOWLEDGED THAT IS WOULD BE BUSY WITH FORCE GOALS NEXT SPRING, BUT MINISTERS WOULD NOT REALLY ADDRESS FORCE GOALS. PERMREPS WOULD HAVE ALREADY ENDORSED FORCE GOALS IN NAME OF MINISTERS. SOMETHING MORE WAS NEEDED FOR MINISTERS, PROBABLY SOMETHING ALONG LINES SUGGESTED BY US REP. NETHERLANDS REP DID NOT SEE HOW DRC COULD ACCOMPLISH FRG SUGGESTION SINCE COMMITTEE WOULD BE FULLY OCCUPIED WITH COUNTRY PLANS IN FALL.

7. US REP SUPPORTED POINTS MADE BY NETHERLANDS REP. HE ADDED THAT ALTHOUGH SOME REPS HAD EXPRESSED CONCERN OVER QUALITY OF REPORT GOING TO MINISTERS, THIS WAS INTERESTING, BUT NOT CENTRAL. CENTRAL POINT OF US PROPOSAL IS ITS CALL FOR NEW REVIEW PROCESS. MOST MINISTERS DO NOT READ REPORTS FROM FALL REVIEW PROCESS; NEVERTHELESS THE PROCESS ITSELF IS THE USEFUL FUNCTION IN BRINGING PRESSURE TO BEAR ON LAGGARDS, IN PRESERVING CONTINUITY, IN BRINGING COHERENCE TO REVIEW. REFERRING TO SHAPE REP'S REMARK THAT IMPORTANT ELEMENTS OF AD-70 SHOULD NOT

GET LOST, US REP SAID US WAS NOT PROPOSING SALVAGING EXERCISE TO SEE THAT ISSUES REMAINING FROM AD-70 DO NOT GET LOST; NATO NEEDS TO REACT TO NEW DIRECTIVES GIVEN AT HIGHEST LEVEL IN ALLIANCE.

8. BELGIAN REP REFERRED TO BRUSSELS' PREVIOUS SUPPORT FOR ASYG HUMPHREYS' PROPOSAL FOR SPRING REVIEW OF SUPPORTING PROGRAMS. HOWEVER, HE SAW POSSIBILITY FOR FUSING EXAMINATION OF FORCE PROGRAMS AND SUPPORTING PROGRAMS INTO SINGLE PROCESS. ON PERSONAL BASIS, HE FELT US PROPOSAL SHOULD INCLUDE INVOLVEMENT OF ECONOMIC EXPERTS IN REVIEW PROCESS.

9. NORWEGIAN REP, ON UNINSTRUCTED BASIS, EXPRESSED APPRECIATION FOR US REP'S REMARKS. HE WAS VERY ATTRACTED BY MANY POINTS IN US PROPOSAL. HE PARTICULARLY WELCOMED CALL FOR INVOLVING NATIONAL AUTHORITIES AND NMAS TOGETHER IN REVIEW PROCESS.

10. IN CLOSING REMARKS, PANSA CHARACTERIZED US PROPOSAL AS VERY CONFIDENTIAL

PAGE 03 NATO 04065 02 OF 02 012103Z

IMPORTANT ANDREACTION TO IT AS VERY INTERESTING. HE WELCOMED GROUP'S EXCHANGE OF VIEWS, AND REQUESTED REPS OBTAIN REACTION FROM CAPITALS. EWG WOULD RETURN TO SUBJECT IN SECOND HALF OF SEPTEMBER, BUT BEFORE SCHEDULING MEETING, IS WOULD CONTACT NATIONAL DELEGATIONS TO SEE IF CAPITALS HAD PROVIDED INSTRUCTIONS.

11. COMMENT: ON JULY 30, DEFAD (LEGERE) HAD CALLED ON ASYG TUCKER AND ASYG HUMPHREYS SEPARATELY TO BRIEF THEM ON PROPOSAL US WOULD PUT TO EWG ON JULY 31. JUST PRIOR TO EWG MEETING, HUMPHREYS TOLD LEGERE THAT US AND HIS STAFF HAD BEEN THINKING ALONG SIMILAR LINES AND THAT BOTH WERE NOW FACED WITH REAL PROBLEM OF REFINING PROPOSAL TO MAKE IT ACCEPTABLE TO ALLIES. US PRESENTATION DOMINATED EWG DISCUSSION. FRG, UK, BELGIAN AND SHAPE REPS DELIVERED STATEMENTS ACCORDING TO PREVIOUS INSTRUCTIONS, BUT NO ONE EVEN ATTEMPTED TO ARGUE AGAINST US PROPOSAL. BELGIAN REP SEEMED TO BE GIVING SUPPORT, AND, AS REPORTED ABOVE, UK REP STATED: "THE PICTURE IS CHANGED SOMEWHAT BY DR. LEGERE'S REMARKS." US PROPOSAL IS FULLY LAUNCHED, AND CAPITALS ARE FACED SQUARELY WITH NEED TO ADDRESS IT. TO DATE, WE HAVE ATTEMPTED TO DEMONSTRATE NEED FOR SPRING REVIEW AND THAT US PROPOSAL IS SUITABLE

MEANS TO CARRY OUT MINISTERIAL GUIDANCE. FOR PROPOSAL TO BECOME ACCEPTED AS NATO PLANNING PROCEDURE, WE MUST NEXT WORK CLOSELY WITH IS TO SUSTAIN MOMENTUM AND FURTHER REFINE PLANNING PROCESS; THIS IS THE TASK WE INTEND TO TURN TO NOW. END COMMENT.
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